JOCELYN P. ANTONIO, MPH

Testimony on H-5076 Article 5 – Section 4 and 7, Whole Home Short-Term Rental Tax House Finance Committee February 27, 2025

Good afternoon, Chairperson Abney and members of the House Finance Committee. My name is Jocelyn Antonio, and I serve as the Director of Program Implementation and Policy at the Hassenfeld Child Health Innovation Institute at the Brown University School of Public Health. I am providing this testimony in my personal capacity.

I strongly urge your support for H-5076 – Article 5, Sections 4 and 7, sponsored by Representative Abney.

This article broadens the definition of "hotel" and proposes to tax whole home short-term rentals to visitors the same rate as hotels and partial home rentals, which is 5%. The proceeds collected would go to the Housing Resources and Homelessness restricted receipt account.

Public Health and Housing Security

There has been a rapid, post COVID-19 pandemic expansion of short-term rentals across the world, including here in Rhode Island. In fact, as of this morning (February 27, 2025), there are almost 5,000 active short term rentals registered with the State's Department of Business Regulation. That's about 1.1% of the housing units in the state. However, the concentration of short-term rentals varies across cities and towns. For example, there are 111 registered properties in Little Compton, representing about 4.6% of the town's homes. Newport has a similar percentage, with 4.1%.

While whole home short-term rentals may contribute to the economy by housing tourists, they also contribute to rising housing insecurity in Rhode Island by driving up housing costs, reducing housing availability, accelerating gentrification, and displacing local communities.^{5–11} Our state is in the midst of a homelessness and affordable housing crisis that disproportionally impacts low- and middle-income households. Rhode Island has seen a dramatic 56% increase in unsheltered homelessness since 2020.¹² This crisis has had a particularly sever impact on communities of color with children.^{12–14}

Housing is a vital social determinate of health, as both housing affordability and availability affect a person's physical, emotional, and mental health and determine the types of resources and supports available to them.¹⁵ Additionally, housing insecurity has been associated with increased health care utilization across the lifespan and can make it difficult for individuals to leave unsafe living conditions such as domestic violence or substandard housing.^{14,15}

In children, housing insecurity is linked to child neglect and abuse, greater involvement in the child welfare system, and the misuse of housing instability in allegations of neglect. Homeless

children have higher rates of both acute and chronic health problems, are more likely to experience hunger, and face nutritional deficiencies.¹⁴

Funding and Addressing Housing Security

The proposal in Article 5, Section s4 and 7 of House Bill 5076 would allocate collected proceeds to the Housing Resources and Homelessness restricted receipt account. Funds from this public health initiative can be used for developing new housing units, rental subsidies, retention assistance and homelessness prevention and support services. Given the current state of Rhode Island, state leaders must find ways to increase the amount in this account to help those in our community who need it most.

Conclusion

House Bill 5076, Article 5, Sections 4 and 7, is an essential step toward improving public health outcomes by stabilizing housing, protecting neighborhoods, and ensuring fair contributions to public resources. Renting a whole home short-term rental for a vacation is a privilege; having a permanent residence is a basic necessity. I strongly urge your support.

Thank you for your time and consideration.

Jocelyn P. Antonio, MPH

joantoni@bu.edu

- 1. Department of Business Regulation. Rhode Island Department of Business Regulation. https://elicensing.ri.gov/Lookup/OnlineReportExecute.aspx?queryIdnt=1298.
- 2. U.S. Census Bureau QuickFacts: Rhode Island. https://www.census.gov/quickfacts/fact/table/R1/LFE046223.
- Pickering, S. Registry reveals R.I.'s short-term rental market. EastBayRI.com https://www.eastbayri.com/tiverton/tiverton/tiverton/stories/registry-reveals-ris-short-term-rental-market, 109358 (2022).
- Housing Works RI. 2024 Housing Fact Book. https://d337wih8hx5yft.cloudfront.net/images/Publications/HWRI_HFB24.pdf (2024).
- 5. Are Short-Term Rentals Fueling the Housing Crisis in Rhode Island? (WPRI, 2024).
- 6. Lavin, N. Rhode Island has a long way to go to fix problems caused by short-term rentals Rhode Island Current. Rhode Island Current https://rhodeislandcurrent.com/2023/12/07/rhode-island-has-a-long-way-to-go-to-fix-problems-caused-by-short-term-rentals/ (2023).
- 7. Allen, J. A. Disrupting Affordable Housing: Regulating Airbnb and Other Short-Term Rental Hosting in New York City. *Journal of Affordable Housing & Community Development Law* 26, 151-192 (2017).
- 8. Owens, J. Short-term rentals targeted by state, Wilmington tax proposals. *Spotlight Delaware* http://spotlightdelaware.org/2024/04/25/short-term-rentals-delaware-bills/ (2024).
- 9. DiNatale, S., Lewis, R. & Parker, R. Short-term rentals in small cities in Oregon: Impacts and regulations. *Land Use Policy* 79, 407-423 (2018).
- 10. Furukawa, N. & Onuki, M. The design and effects of short-term rental regulation. *Current Issues in Tourism* 25, 3245–3260 (2022).
- 11. Guernelli, S. Rhode Island's seaside communities grapple with short-term rental effect on housing, economy. Target 12 https://www.wpri.com/target-12/rhode-islands-seaside-communities-grapple-with-short-term-rental-effect-on-housing-economy/ (2024).
- 12. Kirsch, N. Rhode Island's housing crisis demands action Ocean State Stories. *Ocean State Stories* https://oceanstatestories.org/rhode-islands-housing-crisis-demands-action/ (2023).

- 13. Mrakvcic, E. Rhode Island's Affordable Housing Crisis and Its Role in Determining Health Brown Undergraduate Journal of Public Health. Brown Undergraduate Journal of Public Health (2023).
- 14. Rhode Island Kids Count. Housing Instability and Homelessness Among Rhode Island Children. https://rikidscount.org/wp-content/uploads/2024/05/housing-instability-and-homelessness-among-rhode-island-children-november-2021.pdf (11/21).
- 15. Flournoy, MPH, R. et al. Housing Affordability and Quality A COMMUNITY DRIVER OF HEALTH. https://www.apha.org/-/media/files/pdf/pubs/housing_health_community_driver.ashx (2021).